Fuelwood Rush and the Assemblage of Community Forest Management in Burkina Faso

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Where? The context

Burkina Faso:

- 274 200 km2,
- 21 510 181 inhabitants, 89% rural dwellers, relying on the rural sector,
- 6,6 millions ha of forest: 25% registered in the state domain, 75% non-registered
- Up to 60 000 ha of forest loss annually while reforestation is de 1 100 ha/year (INSD 2020, FAO 2002)

Forest resource governance:

- Colonial era, centralized, decentralized
- Dual, conflicting customary & state formalized governance systems
- Internal migration: higher competition, complex land/tree tenure involving autochthons & migrants
- Local governments since 2004











What? Fuelwood high stake!

Fuelwood, more than a commodity, hopes for

- ✓ economic prosperity,
- ✓ social peace and
- ✓ sociopolitical stability!

- 91% rely on fuelwood for household energy needs,
- Fuelwood for social peace!

60 000 ha forest loss per year! community forest management (CAF) program as solution











What? The CAF

The CAF is a socio-ecological system created in 1989 for

- ✓ sustainable fuelwood provision,
- ✓ forest management, and
- ✓ income generation for local people



However, in southern Burkina, Issues of governance, forest conversion, conflicts are reported (Karambiri et al. 2020, Yoni & Sedogo 2015, Ouedraogo 2015; Etongo 2015, Thieba 2003)











How? Research Questions & Methods

We ask:

- How was the CAF elements assembled?
- What are the implications for adaptive governance, specifically flexibility, innovation and social learning?

Assemblage theory: practice of assemblage 'the on-going labour of bringing disparate elements together and forging connection between them' to sustainably govern a given resource (Li 2007)

- Coding
- Territorialisation
- Stratification





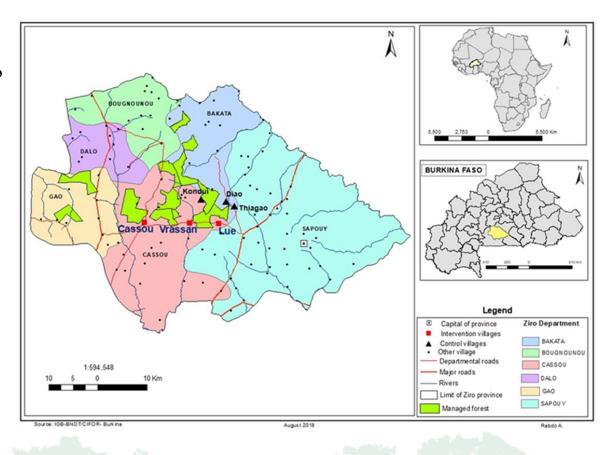






How? Research Questions & Methods

- In-depth & semi-structured interviews,
- 116 interviewees (54 in village C, 24 in V, 33 in L) & 5 national actors,
- 15 FGD segregated by men, women and youth groups from June to September 2017.
- Interviews transcribed, respondents' names anonymized,
- Data processed in Atlas.ti 8 software,
- Inductive coding





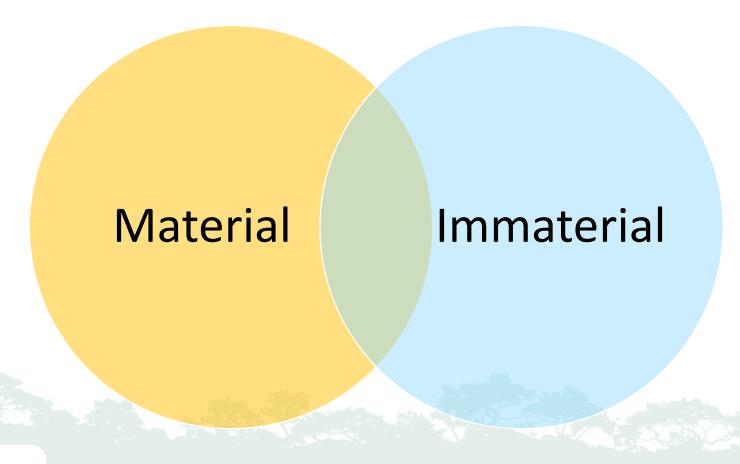








Manufacturing the CAF as an Assemblage













The CAF as an Assemblage

- Secretariat of the Ministry of Environment
- Regional Director for forests
- High-Commissioner
- Prefect
- Union of village logger groups
- Technical staff of the CAF
- Private wholesale fuelwood organisations
- Fuelwood truck driver organisations

Sub-**National**

Forging an infrastructure of actors across levels

International

- FAO
- UNDP

Local

- Engaging customary authorities to acquire community land for the CAF
- Creating village logger groups
- Grouping 3-5 villages for fuelwood operation

Mayor & elected municipal councillor

Local forest officers

Assembling & zoning the forest, land

Material











The CAF as an Assemblage

Forging a multilevel governance structure

Crafting the fuelwood trade proceedings

Raising new formal authority over the forest

Creating and formalizing the CAF rules, regulations, norms and behaviors

Setting the CAF objectives

Setting the CAF internal coherence

Deciding the fuelwood price

Creating new benefit sharing scheme

Immaterial





New &

formalized

access and

control rights







Territorialization & Stratification through Coding

Technical staff: ensure quality forest management

FAO &UNDP Create the CAF and instruments

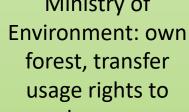
Village logger groups Forest nurturing, cut and sell wood to private merchants

Union: Oversee forest management, supervise technical staff

Ministry of forest, transfer usage rights to logger

Assigning duties, responsibilities, decision making authority to actors and groups, across levels >>>>> territories and hierarchical governance system

Stratification



groups/union



Coding





Territorialization



Two decades later...

The CAF emerged as:

- ✓ spaces of resistance,
- ✓ struggles for control over fuelwood resources,
- ✓ benefits sharing and
- ✓ decision making among and between local actors, the CAF's bureaucracies and fuelwood private market

- Rigid formal system
- Fragmentation of internal coherence and external boundaries (e.g., forest conversion, land sale to agribusiness people)
- Many more assemblages emerge
- Participatory approaches were claimed, local actors' empowerment is yet to come!
- Forest management, sustainability disappeared from objectives, to the fuelwood rush!
- Loss/decrease of communal village development funds compromise the existence of the forest!











Two decades later...an example of challenge within the CAF assemblage

Long, burdensome & costly fuelwood trading process:

- Load the fuelwood in trucks!
- Get invoice from forest unit manager,
- Follow the trucks to the CAF marketing clerk 15-20km away to collect the money
- Insecurity (getting robbed)
- Risks of losing revenue (mismanagement with marketing clerk and truck drivers)
- Waste of time and money (when marketing clerk is absent from office)

Parallel changes introduced in practice

- Change introduced in practice, but not in formal regulations
- Load the fuelwood in trucks!
- Get the money directly from truck driver
- Implications:
- Truck driver declare the fuelwood sourcing;
- Risks of loss of money for the CAF, and the village (the forest management fund, the village development fund)











Conclusion & recommendations

 The CAF assemblage was rigid, didn't allow flexibility, innovation, and social learning for adaptive governance

• Our case brings issues of power relations within the assemblage theory discussion

To Policy makers, 3 major shifts are critical

- Shift from a technical and market-based logics sustaining the fuelwood governance toward an integrated development & empowerment of local people.
- Recognising and addressing the asymmetric power relations within the CAF system for sustainable forest management, more equity and social justice in the fuelwood sector;
- Reform the CAF system to include the private fuelwood actors for more coherence, and reforestation efforts











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