Fisheries in the Faroes: Strange Policies, Strange Results

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(Based on: Hans Ellefsen and Daniel W. Bromley, 2023. "Coordinating Fisheries in The Northeast Atlantic: Brexit, Russia, and Elusive Stocks" under review at Marine Policy)

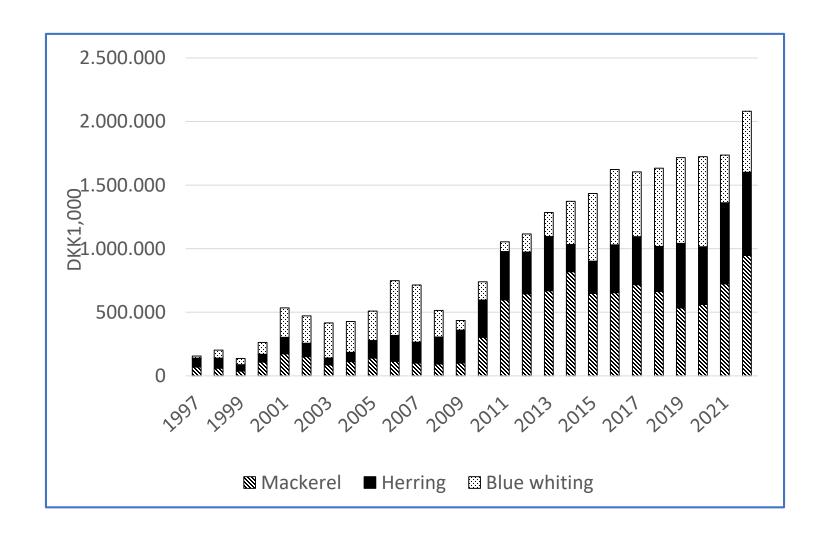


Introduction

- We document the defects of the previous 24 years of fisheries "management" in the Faroes
- Standard story is that ITQs rationalize the fishery (remove excess capacity)
- However, in the Faroes, quota shares are "tokens" that the Parliament hands out to the pelagic sector as free gifts
- This has indirectly led to a serious decline in the demersal fishery
- The pelagic fishery is now plagued by incoherence and inefficiency

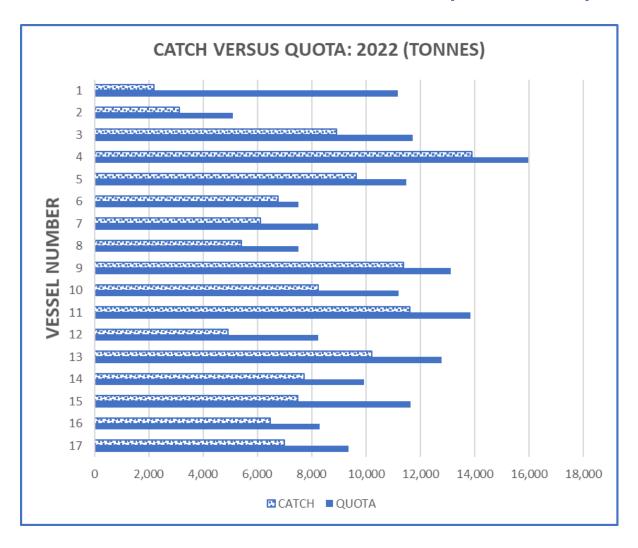
Faroe Islands pelagic fisheries

The Faroes are very dependent on international agreements



Catches compared to mackerel quotas in 2022

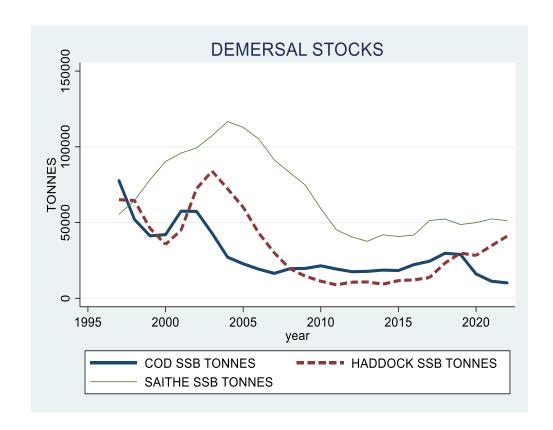
Pelagic sector is unable to catch all the quota they have been gifted

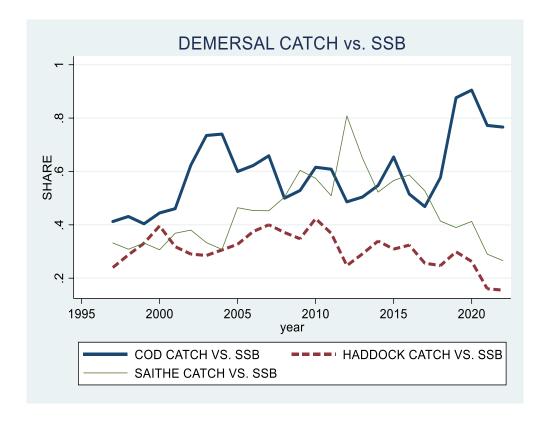


Pelagic quotas (2022)

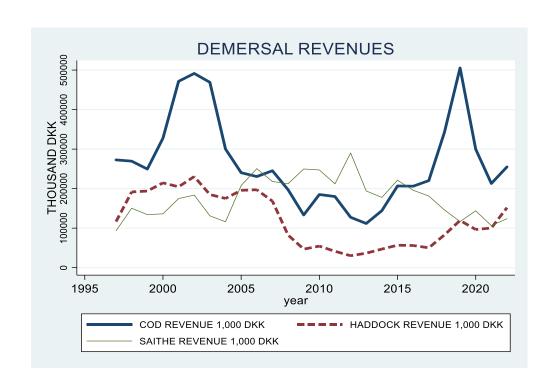
| TONNES | BASE QUOTA | OTHER QUOTA | TRANSFERS FROM TRAWLERS 2 | TRANSFERS FROM LONG LINERS | TRANSFERS FROM SMALL TRAWLERS | TRANSFERS FROM GILL NETTERS | TRANSFERS FROM SHRIMPERS | AUCTION | DEVELOPMENT QUOTAS | TOTAL QUOTA | TOTAL CATCH |
|--------------|---------------|----------------|---------------------------------|----------------------------------|-------------------------------------|-----------------------------------|--------------------------------|---------|-----------------------|----------------|----------------|
| MACKEREL | 96,167 | | 17,959 | 6,075 | 1,552 | 2,052 | 2,293 | 6,743 | 44,304 | 177,145 | 131,123 |
| HERRING | 82,332 | 11,725 | | | | | | 3,968 | 35,993 | 134,018 | 124,734 |
| BLUE WHITING | 124,975 | | | | | | | 10,344 | 77,445 | 212,764 | 221,688 |

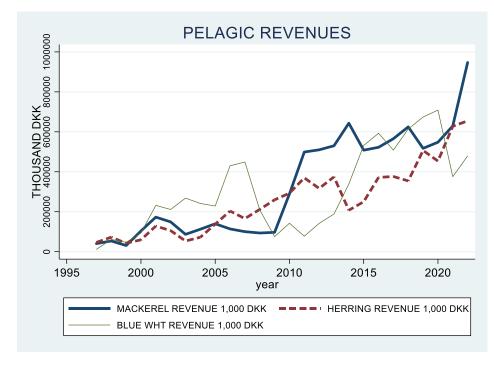
What happened to the demersal fishery?



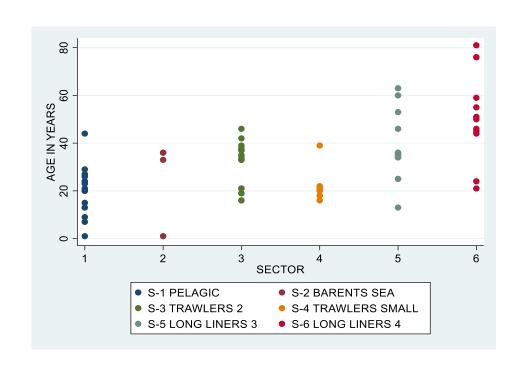


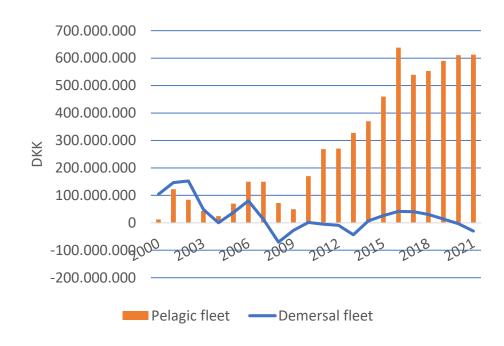
Contrasting revenue histories in demersal and pelagic fisheries



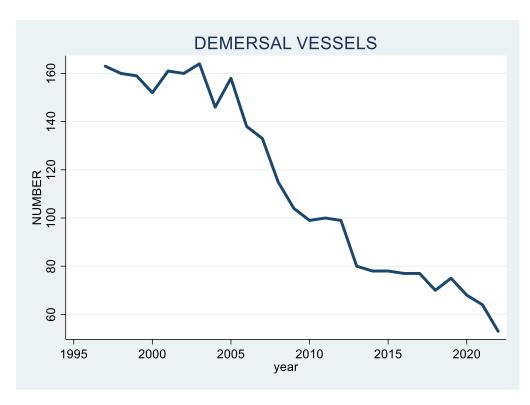


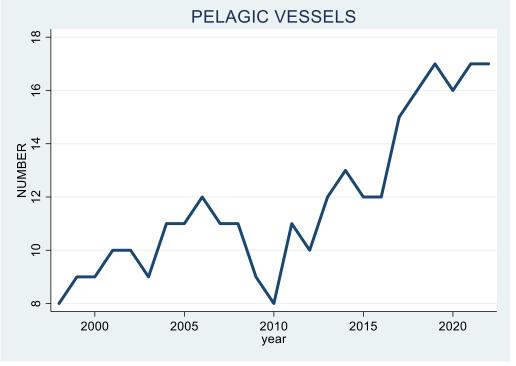
Age of vessels and earnings (EBIT) for the two sectors



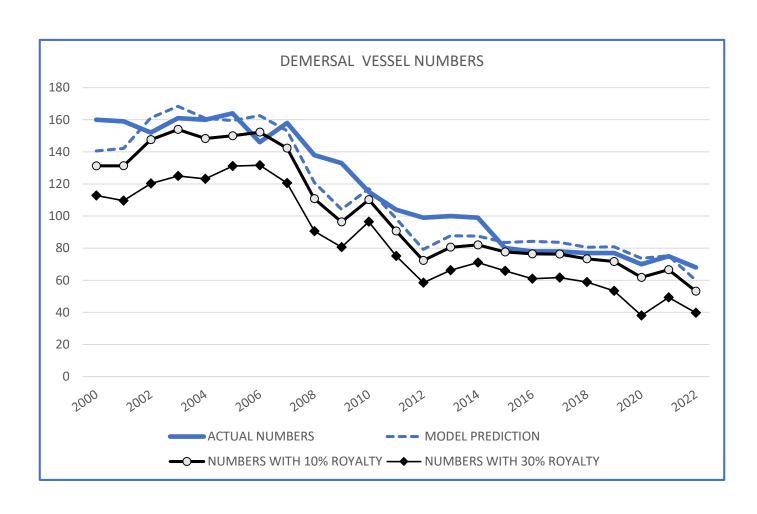


Number of vessels in the two sectors





Econometric recreation of vessel numbers with two royalty rates per kg



Pelagic vessels: days at sea (2022)

| VESSEL# | DAYS PER TRIP | DAYS PER VESSEL | NUMBER OF TRIPS | LANDINGS M DKK | MILLION DKK PER DAY | MILLION DKK PER TRIP |
|---------|---------------------|-----------------------|--------------------|-------------------|---------------------------|----------------------------|
| 1 | 11.7 | 103.2 | 12 | 30 | 0.29 | 2.50 |
| 2 | 3.7 | 133.1 | 19 | 60 | 0.45 | 3.16 |
| 3 | 18.1 | 213.8 | 18 | 258 | 1.21 | 14.33 |
| 4 | 5.2 | 204.3 | 29 | 190 | 0.93 | 6.55 |
| 5 | 5.5 | 175.3 | 32 | 135 | 0.77 | 4.22 |
| 6 | 3.2 | 147.8 | 31 | 100 | 0.68 | 3.23 |
| 7 | 8.8 | 169.7 | 27 | 117 | 0.69 | 4.33 |
| 8 | 5.2 | 153.2 | 28 | 86 | 0.56 | 3.07 |
| 9 | 3.4 | 197.3 | 31 | 155 | 0.79 | 5.00 |
| 10 | 2.6 | 200.2 | 40 | 189 | 0.94 | 4.73 |
| 11 | 6.6 | 181.9 | 24 | 196 | 1.08 | 8.17 |
| 12 | 10.9 | 158.5 | 23 | 108 | 0.68 | 4.70 |
| 13 | 5.6 | 209.0 | 38 | 187 | 0.89 | 4.92 |
| 14 | 8.9 | 157.2 | 25 | 95 | 0.60 | 3.80 |
| 15 | 5.3 | 208.1 | 36 | 170 | 0.82 | 4.72 |
| 16 | 5.0 | 130.3 | 24 | 83 | 0.64 | 3.46 |
| 17 | 8.3 | 143.0 | 21 | 81 | 0.57 | 3.86 |
| | 6.9 | 169.8 | 26.9 | 131.8 | 0.74 | 4.98 |

Conclusions and implication

- Mackerel quotas increased starting in 2010, and are now hand-out to all vessels
- Later auction trials, but this failed to attract new vessels, so "development quotas" were handed out to the existing pelagic fleet
- There are fewer vessels in the demersal sector now, but this is due to the bad management (no TAC) and stock depletion
- As other countries adopted ITQs to rationalize their fisheries, the Faroes used ITQs to create excess capacity
- We developed an econometric model of the fishery, to answer questions about this fishery